#### READING BOROUGH COUNCIL

# REPORT BY EXECUTIVE DIRECTOR OF ECONOMIC GROWTH AND NEIGHBOURHOOD SERVICES

TO: PLANNING APPLICATIONS COMMITTEE

DATE: 4 SEPTEMBER 2019

TITLE: APPLICATIONS FOR PRIOR APPROVAL

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#### 1. PURPOSE AND SUMMARY OF REPORT

1.1 To advise Committee of new applications and decisions relating to applications for prior-approval under the amended Town and Country Planning (General Permitted Development) Order (GPDO 2015).

#### 2. RECOMMENDED ACTION

2.1 That you note the report.

#### 3. BACKGROUND

3.1 At your meeting on 29 May 2013 a report was presented which introduced new permitted development rights and additional requirements for prior approval from the local planning authority for certain categories of permitted development. It was agreed then that a report be bought to future meetings for information and to include details of applications received for prior approval, those pending a decision and those applications which have been decided since the last Committee date.

#### 4 TYPES OF PRIOR APPROVAL APPLICATIONS

- 4.1 The categories of development requiring prior approval under the Town and Country Planning (General Permitted Development)(England) Order 2015, or amended by the Town and Country Planning (General Permitted Development)(England)(Amendment) Order 2016 that are of most relevance to Reading Borough are summarised as follows:
  - Householder development single storey rear extensions. GPDO Part 1, Class A1(g-k).
  - Change of use from A1 shops or A2 financial & professional, betting office, pay day loan shop or casino to A3 restaurants and cafes. GPDO Part 3 Class C.
  - Change of use from A1 shops or A2 financial & professional, betting office or pay day loan shop to Class D2 assembly & leisure. GPDO Part 3 Class J.
  - Change of use from A1 shops or A2 financial and professional or a mixed use of A1 or A2 with dwellinghouse to Class C3 dwellinghouse. GPDO Part 3 Class M\*
  - Change of use from an amusement arcade or a casino to C3 dwellinghouse & necessary works. GPDO Part 3 Class N

- Change of use from B1 office to C3 dwellinghouse GPDO Part 3, Class O\*.
- Change of use from B8 storage or distribution to C3 dwellinghouse GPDO Part 3, Class P
- Change of use from B1(c) light industrial use to C3 dwellinghouse GPDO Part 3, Class PA\*
- Change of use from agricultural buildings and land to Class C3 dwellinghouses and building operations reasonably necessary to convert the building to the C3 use. GPDO Part 3 Class Q.
- Change of use of 150 sq m or more of an agricultural building (and any land within its curtilage) to flexible use within classes A1, A2, A3, B1, B8, C1 and D2. GPDO Part 3 Class R.
- Change of use from Agricultural buildings and land to state funded school or registered nursery D1. GPDO Part 3 Class S.
- Change of use from B1 (business), C1 (hotels), C2 (residential institutions),
   C2A (secure residential institutions and D2 (assembly and leisure) to state funded school D1. GPDO Part 3 Class T.
- Temporary use of buildings for film making for up to 9 months in any 27 month period. GPDO Part 4 Class E
- Development under local or private Acts and Orders (e.g. Railways Clauses Consolidation Act 1845). GPDO Part 18.
- Development by telecommunications code system operators. GPDO Part 16.
- Demolition of buildings. GPDO Part 11.
- 4.2 Those applications for Prior Approval received and yet to be decided are set out in the appended Table 1 and those applications which have been decided are set out in the appended Table 2. The applications are grouped by type of prior approval application. Information on what the estimated equivalent planning application fees would be is provided.
- 4.3 It should be borne in mind that the planning considerations to be taken into account in deciding each of these types of application are specified in more detail in the GDPO. In some cases the LPA will first need to confirm whether or not prior approval is required before going on to decide the application on its planning merits where prior approval is required.
- 4.4 Details of any appeals on prior-approval decision will be included elsewhere in the agenda.

#### 5. CONTRIBUTION TO STRATEGIC AIMS

5.1 Changes of use brought about through the prior approval process are beyond the control or influence of the Council's adopted policies and Supplementary Planning Documents. Therefore it is not possible to confirm how or if these schemes will contribute to the strategic aims of the Council.

#### 6. COMMUNITY ENGAGEMENT AND INFORMATION

6.1 Statutory consultation takes place in connection with applications for prior-approval as specified in the Order discussed above.

#### 7 EQUALITY IMPACT ASSESSMENT

- 7.1 Where appropriate the Council must have regard to its duties under the Equality Act 2010, Section 149, to have due regard to the need to—
  - eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;

- advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 7.2 There are no direct implications arising from the proposals.

#### 8. LEGAL IMPLICATIONS

8.1 None arising from this Report.

#### 9. FINANCIAL IMPLICATIONS

9.1 Since the additional prior notifications were introduced in May 2013 in place of applications for full planning permission, the loss in fee income is estimated to be £1,202,282.

(Office Prior Approvals - £1,102,283: Householder Prior Approvals - £73,412: Retail Prior Approvals - £9868: Demolition Prior Approval - £2135: Storage Prior Approvals - £5716: Shop to Restaurant Prior Approval - £3574: Shop to Leisure Prior Approval - £305: Light Industrial to Residential - £4890)

Figures since last report
Office Prior Approvals - £13206: Householder Prior Approvals - £1030

9.2 However it should be borne in mind that the prior notification application assessment process is simpler than would have been the case for full planning permission and the cost to the Council of determining applications for prior approval is therefore proportionately lower. It should also be noted that the fee for full planning applications varies by type and scale of development and does not necessarily equate to the cost of determining them.

#### 10. BACKGROUND PAPERS

The Town and Country Planning (General Permitted Development) (England) Order 2015

Town and Country Planning (General Permitted Development)(England)(Amendment) Order 2016.

### Table 1 - Prior-approval applications pending @ 22<sup>nd</sup> August 2019

### Application type CLASS A - Householder

| Application type   | Application reference number | Address  | Ward      | Proposal   | Date<br>Received | Target<br>Determination<br>Date | Comments | Equivalent planning application fee |
|--|------------------------------|--|-----------|--|------------------|---------------------------------|----------|-------------------------------------|
| Householder<br>Prior<br>Approval -<br>Class A, Part<br>1 GPDO 2015 | 191222                       | 101 Linden Road,<br>Reading, RG2 7EJ                   | Church    | Rear extension measuring 6.0m in depth, with a maximum height of 3.6m, and 2.6m in height to eaves level.            | 25/07/2019       | 04/09/2019                      |          | £206                                |
| Householder<br>Prior<br>Approval -<br>Class A, Part<br>1 GPDO 2015 | 191158                       | 86 Kenilworth Avenue,<br>Reading, RG30 3DW             | Southcote | Rear extension measuring 6m in depth, with a maximum height of 3m, and 2.7m in height to eaves level.                | 12/07/2019       | 22/08/2019                      |          | £206                                |
| Householder<br>Prior<br>Approval -<br>Class A, Part<br>1 GPDO 2015 | 191211                       | 9 Kintbury Walk,<br>Reading, RG30 3HE                  | Southcote | Rear extension measuring 5 metres in depth, with a maximum height of 4 metres and 3 metres in height to eaves level. | 24/07/2019       | 03/09/2019                      |          | £206                                |
| Householder<br>Prior<br>Approval -<br>Class A, Part<br>1 GPDO 2015 | 191352                       | 22 Conisboro Avenue,<br>Caversham, Reading,<br>RG4 7JB | Thames    | Rear extension measuring 3.275m in depth, with a maximum height of 3.265m, and 2.8m in height to eaves level.        | 14/08/2019       | 24/09/2019                      |          | £206                                |
| Householder<br>Prior<br>Approval -<br>Class A, Part<br>1 GPDO 2015 | 191212                       | 457 Basingstoke Road,<br>Reading, RG2 0JF              | Whitley   | Rear extension measuring 6.0m in depth, with a maximum height of 3.0m, and 3.0m in height to eaves level.            | 24/07/2019       | 03/09/2019                      |          | £206                                |

### Office to Residential Prior Approval applications pending

| Application type   | Application reference number | Address   | Ward       | Proposal  | Date<br>Received | Target<br>Determination<br>Date | Comments | Equivalent planning application fee |
|--|------------------------------|---|------------|---|------------------|---------------------------------|----------|-------------------------------------|
| Office use to<br>dwelling<br>house - Class<br>O, Part 1<br>GPDO 2015 | 191221                       | Dukesbridge Chambers,<br>1 Duke Street, Reading         | Abbey      | Change of use of building from Class B1(a) (Offices) to Class C3 (Dwellinghouses) to comprise 25 dwellings (13 x Studio, 11 x 1 bed and 1 x 2 bed). | 25/07/2019       | 19/09/2019                      |          | £11454                              |
| Office use to<br>dwelling<br>house - Class<br>O, Part 1<br>GPDO 2015 | 191335                       | Equity House, 29 Whitley<br>Street, Reading, RG2<br>OEG | Katesgrove | Change of use of first and second floors from Class B1(a) (offices) to C3 (dwellinghouses) to comprise 4 residential units.                         | 12/08/2019       | 07/10/2019                      |          | £1752                               |

### Retail Prior Approvals applications pending

| Application type         | Application reference number | Address                                 | Ward   | Proposal  | Date<br>Received | Target<br>Determination<br>Date | Comments | Equivalent planning application fee |
|--------------------------|------------------------------|---|--------|---|------------------|---------------------------------|----------|-------------------------------------|
| Retail Prior<br>Approval | 190871                       | 133 Caversham Road,<br>Reading, RG1 8AS | Abbey  | Change of from retail (A1) to 2 x 1 bed dwelling (C3).  | 29/05/2019       | 26/07/2019                      |          | £828                                |
| Retail Prior<br>Approval | 190952                       | 265 Oxford Road,<br>Reading             | Battle | Change of use of ground floor from Class A5 (Hot food takeaways)) to C3 (dwelling houses)to comprise 2 X 1-bedroom flats. | 14/06/2019       | 09/08/2019                      |          | £828                                |

### Light Industrial to Residential pending

| Application type      | Application reference number | Address  | Ward      | Proposal   | Date<br>Received | Target<br>Determination<br>Date | Comments | Equivalent planning application fee |
|-----------------------|------------------------------|--|-----------|--|------------------|---------------------------------|----------|-------------------------------------|
| Prior<br>Notification | 191330                       | Onc House, 68 St Johns<br>Road, Caversham,<br>Reading, RG4 5AL | Caversham | Notification of Prior<br>Approval for a<br>Change of use from<br>Class B1(c) (Light<br>Industrial) to C3<br>(dwellinghouses) to<br>comprise 6 x flats. | 08/08/2019       | 08/10/2019                      |          | £2676                               |

## Telecommunications Prior Approval applications pending

| Application type  | Application reference number | Address   | Ward    | Proposal  | Date<br>Received | Target Determination Date | Comments |
|---|------------------------------|---|---------|---|------------------|---------------------------|----------|
| Telecommuni<br>cations<br>Notification -<br>Prior<br>Approval | 190789                       | Land At Mereoak Busway, Basingstoke Road, Shinfield, Reading, RG7 1NR | Whitley | Application for Prior Notification of proposed development by telecommunications code system operators - Part 16 of Schedule 2 of the Town and Country Planning (General Permitted Development) Order 2015 for installation of a 20m Monopole, supporting 6 no. antennas, 3 no. equipment cabinets and a meter cabinet and development ancillary thereto. | 14/05/2019       | 09/07/2019                |          |

### Shop to Restaurant Prior Approval applications pending

| Application type  | Application reference number | Address  | Ward      | Proposal  | Date<br>Received | Target<br>Determination<br>Date | Comments | Equivalent planning application fee |
|---|------------------------------|--|-----------|---|------------------|---------------------------------|----------|-------------------------------------|
| Shop, Financial, Betting, Pay day, Casino to Restaurant/C afe - Class C | 191187                       | 38b Church Street,<br>Caversham, Reading,<br>RG4 8AU | Caversham | Notification of Prior<br>Approval for a<br>Change Of Use from<br>Retail, betting<br>office or pay day<br>loan shop or casino<br>(Class A1 (shops) or<br>Class A2 (financial<br>and professional<br>services)) to<br>restaurant or cafe<br>(Class A3). | 05/07/2019       | 16/09/2019                      |          | £462                                |
| Shop, Financial, Betting, Pay day, Casino to Restaurant/C afe - Class C | 191263                       | 140-142 Wokingham<br>Road, Reading, RG6 1JL          | Park      | Notification of Prior<br>Approval for a<br>Change Of Use from<br>Retail, betting<br>office or pay day<br>loan shop or casino<br>(Class A1 (shops) or<br>Class A2 (financial<br>and professional<br>services)) to<br>restaurant or cafe<br>(Class A3). | 02/08/2019       | 27/09/2019                      |          | £462                                |

Storage to Residential Prior Approval applications pending - None

Shop to Assembly & Leisure Prior Approval applications pending - None

**Demolition Prior Approval applications pending - None** 

Prior Notification applications pending - None

Solar Equipment Prior Approval applications pending - None

Table 2 - Prior-approval applications decided 4 July 2019 to 22 August 2019

### Application type CLASS A - Householder

| Application type  | Application reference number | Address  | Ward     | Proposal  | Date<br>Received | Decision<br>Date | Decision                                       |
|---|------------------------------|--|----------|---|------------------|------------------|--|
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 191122                       | 4 Denbeigh Place,<br>Reading, RG1 8QE              | Abbey    | Rear extension measuring 3.65m in depth, with a maximum height of 2.85m, and 2.8m in height to eaves level.   | 09/07/2019       | 19/08/2019       | Prior<br>Approval<br>NOT<br>REQUIRED           |
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 190907                       | 162 Belmont Road,<br>Reading, RG30 2UX             | Battle   | Rear extension measuring 5.05m in depth, with a maximum height of 2.02m, and 2.8m in height to eaves level.   | 06/06/2019       | 16/07/2019       | Prior<br>Approval<br>NOT<br>REQUIRED           |
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 190861                       | 79 Norcot Road,<br>Tilehurst, Reading,<br>RG30 6BP | Kentwood | Rear extension measuring 6m in depth, with a maximum height of 3.6m, and 2.4m in height to eaves level.       | 29/05/2019       | 09/07/2019       | Prior<br>Approval<br>Notification<br>- Refusal |
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 190873                       | 25 Bulmershe Road,<br>Reading, RG1 5RH             | Park     | Rear extension measuring 2m and 5.9m in depth, with a maximum height of 3.4m and 3m in height to eaves level. | 30/05/2019       | 11/07/2019       | Application<br>Withdrawn                       |

| Application type  | Application reference number | Address                                 | Ward      | Proposal  | Date<br>Received | Decision<br>Date | Decision                             |
|---|------------------------------|---|-----------|---|------------------|------------------|--------------------------------------|
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 190922                       | 16 Norris Road,<br>Reading, RG6 1NJ     | Park      | Rear extension measuring 6m in depth, with a maximum height of 3.6m, and 2.4m in height to eaves level.                 | 10/06/2019       | 16/07/2019       | Prior<br>Approval<br>NOT<br>REQUIRED |
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 190982                       | 123 Wykeham Road,<br>Reading, RG6 1PP   | Park      | Rear extension measuring 4.0m in depth, with a maximum height of 4.0m, and 2.5m in height to eaves level.               | 19/06/2019       | 26/07/2019       | Application<br>Permitted             |
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 191046                       | 27 Honey End Lane,<br>Reading, RG30 4EL | Southcote | Rear extension measuring 3.5m in depth, with a maximum height of 3.61m, and 2.6m in height to eaves level.              | 27/06/2019       | 06/08/2019       | Prior<br>Approval<br>NOT<br>REQUIRED |
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 191150                       | 27 Hatford Road,<br>Reading, RG30 3JA   | Southcote | Rear extension measuring 4 metres in depth, with a maximum height of 4 metres and 2.75 metres in height to eaves level. | 12/07/2019       | 21/08/2019       | Prior<br>Approval<br>NOT<br>REQUIRED |

| Application type  | Application reference number | Address  | Ward      | Proposal   | Date<br>Received | Decision<br>Date | Decision                 |
|---|------------------------------|--|-----------|--|------------------|------------------|--------------------------|
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 191158                       | 86 Kenilworth<br>Avenue, Reading,<br>RG30 3DW            | Southcote | Rear extension measuring 6m in depth, with a maximum height of 3m, and 2.7m in height to eaves level.                      | 12/07/2019       | 22/08/2019       | Application<br>Permitted |
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 191224                       | 26 Conisboro Avenue,<br>Caversham, Reading,<br>RG4 7JB   | Thames    | Rear extension measuring 3.275m in depth, with a maximum height of 3.265m, and 2.8m in height to eaves level.              | 25/07/2019       | 14/08/2019       | Application<br>Withdrawn |
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 191352                       | 22 Conisboro Avenue,<br>Caversham, Reading,<br>RG4 7JB   | Thames    | Rear extension measuring 3.275m in depth, with a maximum height of 3.265m, and 2.8m in height to eaves level.              | 14/08/2019       | 14/08/2019       | Application<br>Withdrawn |
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 190923                       | 147 St Michaels<br>Road, Tilehurst,<br>Reading, RG30 4SB | Tilehurst | Rear extension measuring 4.5 metres in depth, with a maximum height of 3.7 metres and 2.6 metres in height to eaves level. | 11/06/2019       | 24/07/2019       | Application<br>Permitted |

| Application type  | Application reference number | Address                                      | Ward      | Proposal   | Date<br>Received | Decision<br>Date | Decision                 |
|---|------------------------------|--|-----------|--|------------------|------------------|--------------------------|
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 191062                       | 87 Mayfair, Tilehurst,<br>Reading, RG30 4RB  | Tilehurst | Rear extension measuring 3.1m in depth, with a maximum height of 3.02m, and 2.6m in height to eaves level. | 01/07/2019       | 09/08/2019       | Application<br>Withdrawn |
| Householder<br>Prior<br>Approval -<br>Class A,<br>Part 1 GPDO<br>2015 | 190967                       | 86 Whitley Wood<br>Lane, Reading, RG2<br>8PP | Whitley   | Rear extension measuring 3.9m in depth, with a maximum height of 3.3m, and 2.2m in height to eaves level.  | 17/06/2019       | 25/07/2019       | Application<br>Permitted |

### Office to Residential Prior Approval applications decided

| Application type  | Application reference number | Address   | Ward       | Proposal  | Date<br>Received | Decision<br>Date | Decision  |
|---|------------------------------|---|------------|---|------------------|------------------|---|
| Office use<br>to dwelling<br>house -<br>Class O,<br>Part 1 GPDO<br>2015 | 190965                       | 10 Southern Court,<br>South Street,<br>Reading, RG1 4QS | Katesgrove | Change of use from offices (Class B1(a)) to 16 residential units (Class C3).                            | 14/06/2019       | 09/08/2019       | Prior<br>Approval<br>Notification<br>- Approval |
| Office use<br>to dwelling<br>house -<br>Class O,<br>Part 1 GPDO<br>2015 | 190838                       | 2a Armour Road,<br>Tilehurst, Reading,<br>RG31 6HT      | Kentwood   | Change of use<br>from Class B1(a)<br>(offices) to C3<br>(dwelling houses)<br>to comprise 1<br>dwelling. | 22/05/2019       | 16/07/2019       | Application<br>Refused                          |

### Retail to Residential applications decided

| Application type         | Application reference number | Address   | Ward      | Proposal  | Date<br>Received | Decision<br>Date | Decision                     |
|--------------------------|------------------------------|---|-----------|---|------------------|------------------|------------------------------|
| Retail Prior<br>Approval | 190871                       | 133 Caversham Road,<br>Reading, RG1 8AS             | Abbey     | Change of from retail (A1) to 2 x 1 bed dwelling (C3).  | 29/05/2019       | 20/08/2019       | Application<br>Withdrawn     |
| Retail Prior<br>Approval | 190952                       | 265 Oxford Road,<br>Reading                         | Battle    | Change of use of ground floor from Class A5 (Hot food takeaways)) to C3 (dwelling houses)to comprise 2 X 1-bedroom flats.     | 14/06/2019       | 09/08/2019       | Permitted<br>Developmen<br>t |
| Retail Prior<br>Approval | 191003                       | 19 Gosbrook Road,<br>Caversham, Reading,<br>RG4 8BT | Caversham | Notification of Prior Approval for a Change Of Use from Class A2 (financial and professional services) to Class B1 (Offices). | 17/06/2019       | 13/08/2019       | Application<br>Withdrawn     |

### Solar Equipment Prior Approval applications decided

| Application | Application | Address              | Ward  | Proposal           | Date       | Decision   | Decision     |
|-------------|-------------|----------------------|-------|--------------------|------------|------------|--------------|
| type        | reference   |                      |       |                    | Received   | Date       |              |
|             | number      |                      |       |                    |            |            |              |
| Solar equip | 191009      | Reading Bus Garage,  | Abbey | Notification for   | 14/06/2019 | 09/08/2019 | Prior        |
| - S2 P14    |             | 26-90 Great Knollys  | -     | prior approval for |            |            | Approval     |
| Class J     |             | Street, Reading, RG1 |       | the Installation   |            |            | Notification |
|             |             | 7HH                  |       | of Solar PV        |            |            | - Refusal    |

### Prior Notification applications decided - None

| Application type      | Application reference number | Address   | Ward      | Proposal  | Date<br>Received | Decision<br>Date | Decision  |
|-----------------------|------------------------------|---|-----------|---|------------------|------------------|---|
| Prior<br>Notification | 190782                       | Land to rear of 8 Prospect Street, Reading                        | Battle    | Notification of Prior Approval for a Change Of Use from Premises in Light Industrial Use (Class B1(c) and any land within its curtilage to Dwelling houses (Class C3). The proposed development comprises the change of use from Light Industrial (B1(c) to Residential (C3), converting 160sqm of building into 5 dwellings. | 14/05/2019       | 04/07/2019       | Prior<br>Approval<br>Notification<br>- Approval |
| Prior<br>Notification | 191058                       | Onc House, 68 St<br>Johns Road,<br>Caversham, Reading,<br>RG4 5AL | Caversham | Notification of Prior Approval for a Change of use from Class B1(c) (Light Industrial) to C3 (dwellinghouses) to comprise 8 x flats.  | 28/06/2019       | 21/08/2019       | Application<br>Withdrawn                        |

Telecommunications Prior Approval applications decided - None

Shop to Assembly & Leisure Prior Approval applications decided - None

Storage to Residential Prior Approval applications decided - None

Demolition Prior Approval applications decided - None

Shop to Restaurant Prior Approval applications decided - None